

ra aris erovnuli usafrTxoebis politika (eup)?

ratom sWirdeba saxelmwifos erovnuli usafrTxoebis politika (eup)?

ra aris eup samarTlebrivi safuZveli?

rogor aris struqturebuli eup?

rogor aris formulirebuli eup?

eup ZiriTadi gamowvevebi

efeqturi eup-s formulirebisaTvis saWiro ZiriTadi kiTxvebi?

rogor unda moxdes eup implementacia?

Sejameba: efeqturi da demokratiuli eup principebi

Sesabamisi sakiTxebi

sxva informacia

DCAF samaxsovro praqtikosebs sTavazobs Sesavals usafrTxoebis seqtoris mmartvelobisa da reformebis mrval sakiTxTan dakavSirebiT

ra aris erovnuli usafrToebis politika (eup)?

eup asaxavs imas, Tu rogor uzrunvelyofs qveyana saxelmwifosa da moqalaqeebis usafrTxoebas da xSirad warmodgenilia, rogorc integrirebuli dokumenti. mocemuli samaxsovros miznidan gamomdinare, eup ganxiluli iqneba, rogorc integrirebuli dokumenti. am dokumentis SesaZloa vuwodoT gegma, strategia, koncepcia an doqtrina. eup warmoadgens awmyosa da momavals, masSi xazgasmulia saxelmwifos ZiriTadi interesebi da Camoyalibebulia mimdinare da mosalodneli safrTxeebisa da SesaZleblobebis daZlevis principebi. Cveulebriv, eup ierarquli wyobiT warmoadgens samxedro doqtrinas, usafrTxoebis strategias, da a.S. am dokumentebSi warmodgenialia mimarTebebi Sesabamis struqturebTan da sakiTxebTan. is aseve gansxvavebulia sxva erovnuli politikisagan, sakiTxebis ranJirebiT, Sida da gare safrTxeebis warmodgenis mcdelobebiT. da bolos, eup axdens erovnuli usafrTxoebis aqtorebis (monawileebis) wvlilis integrirebasa da koordinebas yvelaze mniSvnelovani interesebisa da safrTxeebis sapasuxod. zogierT saxelmwifos mag, safrangeTi, CineTi gaerTianebuli samefo, ara aqvs erTi mTliani uep-is amsaxveli dokumenti, eydnoba Tavdacvis ZiriTad mimarTulebebs an TeTr wigs, romlebic fokusirebas ZiriTadad erovnul Tavdacvaze axdenen.

ratom sWirdeba saxelmwifoebis eup?

xelmwifoebi upiratesobas aniWeben integrirebuli da detaluri eup-is dokumentis SemuSavebas; arsebobs amis xuTi ZiriTadi mizezi:

- imisaTvis, rom uzrunvelyofil iqnas xelisuflebis mxridan yvela safrTxebeze siRrmiseuli reagireba
- usafrTxoebis seqtoris efeqturobis uzrunvelyofa usafrTxoebis yvela aqtoris rolis gaTvaliswinebiT
- politikis implementaciis marTva
- Sida konsesuis uzrunvelyofa

- regionuli da saerTaSoriso ndobisa da TanamSromlobis uzrunvelyofa.

pirveli, saWiroa gasagebi CarCos arseboba, eup moiTxovs erovnuli usfrTxoebis yvela safrTxis Rrma analzis. erovnuli usafrTxoebis politika Sida da sagareo safrTxebs cal-calke unda ganxilavdes. usafrTxoebis politika unda warmoadgendes Sida da sagareo garemos Sefasebas. amgvvari politikis Seqmnisas, yvela samTavrobo aqtoris, aseve saerTaSoriso samTavrobo da arasamTavrobo aqtorebis wvlili, ganxilul unda iqnas.

meore, eup-s SeuZlia moaxdinis mzardi usafrxoebis aqtorebis rolis harmonizireba, maT Soris erovnul, adgilobrivi mmartvelobis, biznesis (magaliTad, sasicocxlo infrastruqturis dacva), sxvadasxva samoqalaqo organizaciebis doneze, aseve regionuli da saerTaSoriso intitutebis gaTvaliswinebiT. politikis formulirebis centralizebuli procesi romelic moicavs sxvasaxva wyaroebis usafrTxoebis saerTo gagebas ganapiroebis.

mesame, eup politikis principebs ayalibebs erovuli usafrTxoebis sxvadasxva aqtorTan mimarTebsi. eup uzrunvelyofs erovnuli usafrTxoebis grZerlvadiani da moklevadiani miznebis Sesaxeb erToblivi operaciuli gadawyvetilebebis miRebas. centralizebuli procesi saSualebas izleva resursebis optimaluri gamoyeneba moxdes, gvexmareba Tavidan aviciloT resursebis SeuTavsebloba, siWarbe da deficiti gegmis SemuSavebisa da implementaciis dros.

meoTxe, eup uzrunvelyofs usafrTxoebis politikis farTo mflobelobas, diskusiebi da TanamSromloba xdeba profesiul, dargobrivi da partiis doneze. amgvvari dialogi ZiriTadi erovnuli Rirebulebebis, interesebisa da safrTxeebis speqtris Sesaxeb konsesusis formirebaSi gvexmareba.

mexuTe, eup ndobis mSeneblobis instrumentia regionul da saerTaSoriso doneze. gasagebi da gamWvirvale politikis daxmarebiT saxelmwifo urTierTobs saerTaSoriso sazogadoebasTana, amiT ki, gaadvilebulia saerTaSoriso gageba da TanamSromloba.

ra aris eup-is samarTlebrivi safuZveli?

zogjer, eup specifikuri kanoniT aris gansazRvruli. magaliTad, aSS-Si prezidentma unda warudginos kongress yovel wels erovnuli usafrTxoebis strategia, Tumca praqtikaSi yovel wels strategiis wardgena ar xdeba. latviaSi parlamenti amtkicebs kabinetis mier SemuSavebul da erovnuli uSiSroebis sabWos mier mowonebul eup-s yovel wels. sxva SemTxvevebSi aRmasrulebeli xelisufleba Tavis Tavze iRebs erovnuli uSiSroebis sabWos. ruseTSi erovnuli uSiSroebis sabWo qmnis koncepcias, romelsac amtkicebs aRmasrulebeli xelisufleba. avstriaSi parlamentma Seqmna erovnuli uSiSroebis sabWo 2001 wels, romlis mandatia erovnuli usafrTxoebis politikis gansazRvra, Tumca integrirebuli dokumentis miReba savaldebulo ar aris. (Tumca dokumentis miReba xdeba).

rogor aris eup struturebuli?

eup yvela qveyanaSi gansxvavebulia, Tumca is warmoadgens erT dokumentis, romelic sami ZiriTadi Temisagan Sedgeba: saxelmwifo roli saerTaSoriso sistemaSi, Sida da saerTaSoriso aRqmuli gamowvevebi, aqtorebis pasuxismgeblobebi gamowvevebsa da SesaZleblobebze reagirebisas.

pirveli Tema gansazRvra saerTaSoriso sistemis saxelmwifoeriv xedvas, da saxelmwifos rols am sistemaSi. amas ki, sWirdeba saxelmwifo interesebisa da Rirebulebebis, mmartveli struturebisa da gadawyvetilebis miRebis procesebis gaTvaliswineba. Cveulebriv dasasruls warmodgenilia saxelmwifosa dasazogadobis grZelvdadiani roli da adgili.

meore Tema warmoadgens arsebuli da momavali safrTxeebisa da SesaZleblobebis Sefasebas. romelSic Sedis Sida da sagareo safrTxeebi, eup ZiriTadad sagareo safrTxeebisa da SesaZleblobebis analizs axdens. aseve eup ganixilavs politikur pozicias da mimarTebebs, radganac is saerTaSoriso usafrTxoebis TvalsazrisiT partniorebs exeba, ramac Tavis mxriv, SesaZloa TanamSromlobis axali SesaZleblobebis warmoaqmna Seuwyos xeli.

mesame Tema ganixilavs Semsrulebeli aqtorebis pasuxismgeblobis sferos. masSi Sedis usafrTxoebis kuTxiT saqmianobis tipebi (qveynis Tavdacva, dazverva da a.S.), da sferoebi, romlis farglebSic maT mandati gaaCniaT. iqedan gamomdinare, rom zogierT qveyanaSi termini `erovnuli usafrTxoeba~ istoriulad asocirdeba usafrTxoebis sxva Zalebis CarTviT Sida saqmeebSi, mas SesaZloa winaaRmdegobebiT savses mniSvneloba hqondes. aqtorTa wvlili da roli detaluradaa warmodgenili, magram iseTi specifikuri informacia, rogoricaa Zalebis strutura gamotovebulia da mas damatebiTi dokumentebi moicavs.

rogor aris formulirebuli eup?

erovnuli usafrTxoebis formirebis procesi srul cikls warmoadgens: gegmis warmodgena, modelis Seqmna, SeTanxmeba da damtkiceba.

pirvelad dokumentis yovelTvis aRmasrulebeli xelisufleba warmodgens. zogierT SemTxvevaSi sakanonmdeblo an sxva jgufebi, romlebic usafrTxoebis sakiTxebze muSaoben izlevian rekomendaciebs pirveladi dokumentis Sesaxeb. Pprocesi gansxvavebulia, Tu saqme gvaqvs yovelwliur an regularul, an gansakuTrebul SemTxvevaSi SemuSavebul dokumentTan, mag. Sveicariis magaliTi.

organo, romelic dokumentis models amuSavebs Cveulebriv SeiZleba iyos Sesabamisi komiteti, arsebuli samsaxuri an ad hoc samsaxuri, romelsac gansazRvravs aRmasrulebeli xelisufleba. Bbevr SemTxvevaSi es aris specialuri usafrTxoebis sabWo, romelic warmoadgens prezidentis samrCevlo organos (aSS, avstria, ruseTi), magram aseve kabinet (Llatvia da kanada) an droebiTi komiteti. Ees komiteti Cveulebriv konsultaciebs iRebs usafrTxoebis samTavrobo aqtorebTan, rogoricaa Tavdacvis saministro, dazvervis saagentoebi, SeiaraRebuli Zalebis warmomadgenlebi, sakanonmdeblo komitetebi da aseve saministroebisagan, romlebic tradiciulad ar asocirdeba usafrTxoebis seqtorTan, soflis meurneobis, transportis, jandacvis, imigraciisa da finansuri marTvis. Kkomiteti aseve rCevisaTvis mimarTavs arasamTavrobo aqtorebs, politikur partiebs, medias, samoqalaqo sazogadoebas, da akademiur wreebs. zogjer aRniSnuli jgufebisagan garkveuli ukukavSiri SeiZleba wamovides, komiteti ki, cdilobs maTi gansxvevebuli xedvebis sinTezi moaxdinos saxelmwifo usafrTxoebis mTlian midgomaSi. eup formulirebis procesSi farTo monawileoba koncefcii sazogado mflobelobis gancdis uzrunvelyofs mTavari gasaRebia, rac mis implementacias zrdis. SveicariaSi ukanaskneli koncefcii SemuSavebis dros ori etapis midgoma iqna gamoyenebuli: pirveli, farTo da yovlismomcveli socialur-politikuri konsultaciebi, romlis Sedegadac mTavrobas gadaeca eup SeTavazebebis araoficialuri angariSi. Mmeore, samTavrobo organos mier SemuSavebuli dukumenti, romelSic gaTvaliswinebul iqna wina angariSi.

SeTanxmeba eup dokumentis Sesaxeb miiRweva usafrTxoebis seqtoris sxvadasxva aqtoris uSualo monawileobiT modelis SemuSavebis procesSi pirveladi dokumentis sajaro, Sida da kombinirebul ganxilvebSi.

damtkiceba aRmasrulebeli an sakanonmdeblo organos mier SesaZloa ar iyos saWiro. Tu aRmasrulebeli xelisufleba dokumentis gadaxedvis iniciatoria, maSin sakanonmdeblo organos mier damtkiceba savaldebuloa. parlamentma SesaZloa cvlilebebli Seitanos, an ubralod garkveuli Sesworebebi gaakeTos eup-is dokumentSi (Sveicariis magaliTi).

ra aris eup mTavari gamowvevebi?

pirveli, erovnuli usafrTxoebis politikam unda dabalansos Riaoba da saidumloeba. zogierTi saxelmwifo cdilobs es problema Tavidan aicilos `bundovani enis~ gamoyenebiT~ (e.w. `strategiuli orazrovneba~). magram imavdroulad mas SeuZlia efeqturoba Seamciros. zogierT qveyanas aqvs rogorc Ria, aseve saidumlo erovnuli usafrTxoebis strategia. Tu eup aris sajaro debatebis subieqti, misi Sinaarsi unda gamoxatavdes erovnuli usafrTxoebis miznebs da misi implementacia unda eyrdnobodes qvemdgom doqtrinebsa da sxva magegmarebel meqanizmebs.

meore, zogierTi aRiqvams, rom arsebobs konfliqti moqmedebis Tavisuflebis SenarCunebasa da liderebis qmedebis SezRudvas Soris. amis mizniT, bevri saxelmwifo upiratesobas aniWebs specifikur sakiTxebis da naklebad specifikur qveynebs Tavis eup, Tumca im SemTxvevaSi, rodesac saWiroa naTeli signali gaegzavnos romelime qveyanas, is unda dasaxeldes.

mesame, eup-s gadaxedvis saWiroeba dabalansbul unda iqnas adamianuri da materialuri xarjebiT. ZiriTadad, gadaxedva maSin xdeba, rodesac mniSvnelovani strategiuli cvlilebebi xdeba da mimdinare usafrTxoebis politika araadeqvaturad aRiqmeba. Tu dokumenti xSirad icvleba mas SeuZlia resursebis daZabva gamoiwvios. radganac kargi eup moiTxovs im oficialuri pirebis wvlils, vinc uSualod aris Cabmulni politikis implementaciaSi.

meoTxe, eup eqspertebis CarTviT dokumentis Sesaxeb sajaro debatebi unda uzrunvelyos. sajaro diskusia mflobelobis gancdisaTvis aucilebelia, Tu arsebobs imgvari aRqma, rom dokumenti politikur interesebs ar scildeba misi gamoyeneba SeizRudeba.

ZiriTadi kiTxvebi efeqturi eup SemuSavebis procesSi?

- rodis unda moxdes eup gadaxedva?
- aqtorebi, romlebic gadaxedvis procesSi iqnebian Cabmulni?
- arsebobs Tu ara damoukidebeli wamyvani saagento, romelic eup gadaxedvis fasilitirebasa da samuSao jgufebidan aqtivobebis konsolidirebas SeZlebs?
- rogor aris gansazRvruli eup? ra aris mimdinare da momavali gamowvevebi?
- eup instrumentebi da axali SesaZlo instrumentebi?
- rogor axdens eup wonasworobis dacvas gamWvirvalobasa da konfidencialobis SenarCunebas Soris erovnuli usafrTxoebis sasicocxlo sferoebSi?
- eup gadaxedvis procesSi arsebobs Tu ara monitoringis organo da aris Tu ara is inkluziuri?
- ra zomebi miiReba eup gavrcelobisTvis?

rogor xdeba eup implementacia?

eup gvTavazobs usafrTxoebis problemebis gadawyvetas, Tumca es dokumenti aris detaluri da myari yvela SemTxvevisaTvis. damtkicebis Semdeg individualuri usafrTxoebis aqtorebi pasuxismgebelni arian eup ganxorcielebaze, rasac mohyveba SesaZleblobebis detaluri Sefaseba da politikis gadaxedva yvela Sesabamis organoSi.

rekomendirebulia Semdegi struqturuli cvlilebebi:

arsebuli politikis instrumentebis adaptacia. es SesaZloa iyos gadawyvetebi pirovnul, resursebis geografiuli ganawilebis, Sesyidvebis politikisa da sva instrumentebis doneze. yvela daqvemdebarebuli politika, rogoricaa erovnuli Tavdacva an samxedro strategiebi unda gardaiqmnas eup Sesatyvisad.

axali politikis instrumentebis Seqmna. masSi Sedis zedamxedvelobis komitetebi, departamentTaSorisi samuSao jgufebi an sxva instrumentebi.

erovnul doneze eup ganxorcielebaSi politikis implementirebis monitoringis jgufebis mniSvnelovani roli uWiravT. Tumca zogierTi miiCnevs, rom gadawyvetilebis miRebaze amgvvari monitoringi uaryofiT gavlenas axdens. amgvvari jgufebi eup analizs arsebuli SesaZleblobebisa da safrTxoebis Sefasebis safuZvelze akeTeben. zogierT qveyanaSi es amocana institucionalizebul organos -erovnuli usafrTxoebis sabWos akisria. zogan ki, departamentTaSorisi jgufebi axorcielebn. sasurvelia, rom monitoringis organos Semadgenloba samuSaos inkluziurobis, gamWvirvalobis, debatebisa da konsesusis princips eyrdnobodes. zogierTi monitoringis jgufi maSin axdens eup gadaxedvas, rodesac SekveTa aRmasrulebeli xelisuflebidan modis.

Sejameba: efeqturi da demokratiuli eup principebi

eup SemuSavebaze pasuxismgebeli komiteti an organo Semdegi principebiT unda xelmZRvanelobdes:

inkluziuroba da pasuxismgebloba: inkluziuri politikis formireba saukeTeso gzaa eup-Si aisaxos saxelmwifo donis samizne jgufebis mimarTebebi da maTi SeTanxmeba arsebul saSualebebTan da unarebTan. arasamTavrobo donis monawileoba eup-is dokumentSi unda iqnas gaTvaliswinebuli.

debatebi da konsesusi: debatebi da konsesusis miRweva umTavresia eup farTo mxardaWerisaTvis da efeqturi ganxorcielebisaTvis.

safrTxeebis gaTvaliswineba: safrTxeebis sruli aRqma unda moxdes, maT Soris gaeros angariSSi umaRlesi donis safrTxeebis, riskebisa da SesaZleblobebis panelis Sesaxeb: ekonomikuri da socialuri safrTxeebi (pandemiuri da bunebrivi da SemTxveviTi katastrofebis Sesaxeb), saxelmwifoTaSorisi konflikti, terorizmi, masobrivi ganadgurebis iaraRi.

saSualebebis Riad Sefaseba: eup-m unda Sesafasos xelisuflebis sxvadasxva organoebis movaleobebi identificirebul safrTxeebTan mimarTebaSi, aseve arsebuli politika aliansebTan, samxedro Zalis gamoyenebasTan, masobrivi ganadgurebis iaraRis gavrcelbasTan, demokratiis rolisa da ekonomikuri ganviTarebis xedvasTan mimarTebaSi.

gamWvirvaloba: formulirebis gamWvirvale procesi gvexmareba calkeuli saminstroebisa da usafrTxoebis organoebis interesebis gatarebis prevenciaSi.

mudmivi monitoringi da safrTxeebis Sefaseba: Sesabamisoba arsebul eup da erovnul da saerTaSoriso garemos Soris mudmivi monitoringis sagani unda iyos. monitoringis jgufebi imave principebs unda iziarebdes, rogorc gadaxedvaze pasuxismgebeli komitetebi.

saerTaSoriso konteqsti: radganac saxelmwifoebi iazolaciaSi ar imyofebian, arc erT saxelmwifos ar SeuZlia wminda `erovnuli~ politikis SemuSaveba. eup formulirebaze gavlenas axdens saxelmwifos wevroba mravaleroan organizaciebSi an jgufebSi ekonomikur da usafrTxoebis sferoebTan dakavSirebiT.

saerTaSoriso samarTlis pativiscema: eup-m unda gaiTvaliswinos saerTaSoriso samarTlebrivi instrumentebi, aseve CveulebiTi samarTali.

Sesabamisi sakiTxebi:

Tavdacvis politika
xelSekrulebebi saeTaSoriso usafrTxoebasTan dakavSirebiT
Sida saxelmwifoobrivi usafrTxoebis intrumentebi
erovnuli interesebi
samxedro xelmZRvanelobis struqturebi
sxva saminstroebi da usafrTxoebis seqtori
saparlamento zedamxedveloba
usafrTxoebis seqtoris jgufebi
sagangebo mgdomareoba

sxva informacia

eup internetSi

avstria: usafrTxoebisa da Tavdacvis doqtrina (2002)

www.am.gov.lv/en/nato/basic/4534

kanada: Ria sazogadoebis usafrTxoeba: kanadis erovnuli usafrTxoebis politika (2004)

www.pco-bcp.gc.ca/docs/Publications

natSecurnat/natsecurnat -e.pdf

Latvia: erovbnuli usafrTxoebis koncepcia (2002)

www.am.gov.lv/en/basic/4534/

Sveicaria: usafrTxoeba TanamSromlobiT: Sveicariis usafrTxoebis politikis Sesaxe federaluri sambWos moxseneba federaluri assembleis winaSe (1999)

www.vbs-ddps.ch/internet/vbs/en/home/html

aSS: aSS-s erovnuli usafrTxoebis strategia (2002)

www.whitehouse.gov/nsc/nss.pdf

estoneTi, litva, poloneTi, siera leone da TurqeTi is qveynebia, romelTac aqvT erovnuli usafrTxoebis politika. evrokavSirsa da natos aseve aqvs usafrTxoebis strategiebi da koncepciebi.

sxva resursebi:

samoqalqo kontroli Tu samoqalqo xelmZRvaneloba? DCAF-is konferenciis masalebi.

www.dcaf.ch/publications/Working_Papers/121.pdf

Managing National Security Policy: The President and the Process> Pittsburgh: University of Pittsburgh Press

The National Security Strategy: Documenting the Strategic Vision. Strategic studies Institute (SSI)

monographs, US Army War College.

www.carlisle.army.mil/ssi/pdf/PUB332.pdf

“A more secure World: Our Shared Responsibility.” Report of the secretary General’s high level Panel on Threats, Challenges and Changes.

www.un.org/secureworld/report2.pdf

DCAF-is samaxsovroebis seria momzadebulia usafrTxoebis seqtoris reformis samuSao jgufis mier organizaciis mkvlevarebisa da mowveuli eqspertebis mier.

ionas hagmasi da jeims stokeri samaxsovros avtorebi arian. jeims stokerma aseve miiRo

monawileoba aRniSnuli samaxsovros redaqtirebaSi. naSromis redaqtori: david lo.

sxva samaxsovroebi xileT DCAF-is veb-gverdze www.dcaf.ch/publications/backgrounders

Jenevis SeiaraRebul Zalebze kontrolis centri muSaobs mTavrobebTan da samoqalaqo sazogadoebasTa. organizaciis mizania xeli Seuwyos da gaaZlieros usafrTxoebis seqtoris organizaciebis policiis, dazvervis samsaxurebi, sazRvris usafrTxoebis samsaxurebis, gasamxedroebuli Zalebisa da SeiaraRebuli Zalebis demokratiuli da samoqalaqo kontroli.

centri awarmoebis kvlevas usafrTxoebis seqtorze demokratiuli kontrolis ganxorcielebis gamowvevebis gamosavlenad, agrovebs saukeTeso praqtikas. organizacias aqvs sakonsultacio programebi da yvela dainteresebuli mxaris praqtikuli daxmareba. mxareebi umetes wilad aris: parlamenti, mTavroba, samxedro xelisufleba, da saerTaSoriso organizaciebi.
ixileT veb-gverdi www.dcaf.ch